





Interfaces between EU-legislation regarding hazardous substances in industrial installations

Workshop for discussion of the draft report proposals organised by HAZBREF







Agenda

- Background and overall purpose of HAZBREF activity 3.1
- Subject and aim of HAZBREF activity 3.1
- 3. Proposals of draft report
 - Proposals for better coordination between IED/BREF process and analysed EU legislation and HELCOM
 - b) Proposals from EU Member States authorities how to improve BAT conclusions on hazardous substances
 - Proposals for better communication between key actors an EIPPCB and TWG





1. Background

- Industrial installations are still an important source for the release of hazardous substances to the environmental medium water, air and ground
- Industrial Emissions Directive (IED) = main instrument on EU level to control industrial releases; particularly BAT reference documents (BREFs) / BAT conclusions for different industrial sectors
- Gap to be addressed: BREFs do not contain sufficient information on specific hazardous chemicals, chemicals management and abatement measures to guide permitting/ supervising authorities or industries





1. Background

- Increase knowledge of European legal frameworks on hazardous substances, which provide information on the safe use of hazardous chemicals:
 - Chemical management measures how to minimize the release of hazardous chemicals from industrial installations
 - Restrictions of hazardous chemicals
 - Thresholds to be achieved for a good chemical and ecological status of the environment
 - Information on the release routes of chemicals into the environment
 - use patterns and potential abatement measures
 - emissions from different industrial processes
 - options for substitution

- ...







1. Overall purpose

- **Improve** content of BREFs/BAT conclusions with respect to the safe use and release reduction of hazardous chemicals from IED installations
- **Reduce contamination** of **hazardous substances** in the environment





2. Subject of HAZBREF activity 3.1

- Analysis of interfaces, links or gaps between the different pieces of EU-legislations and HELCOM concerning hazardous substances:
 - REACH-Regulation (EC) 1907/2006
 - Water Framework Directive 2000/60/EC & Marine Strategy Framework Directive 2008/56/EC
 - Waste legislation
 - POP Regulation (EC) 850/2004
 - HELCOM Convention





2. Subject of HAZBREF activity 3.1

- Analysis of how to consider these information on hazardous substances in BREF process
 - Main instruments of legal frameworks with respect to hazardous substances
 - What kind of information on hazardous substances?
 - (How) could these information be considered in the BREF review process?
 - Which key actors / institutions of legal frameworks?
 - Detect information flow between different key actors and EIPPCB and TWG
 - How could information flow between key actors and EIPPCB/TWG could be improved?





2. Aim of HAZBREF activity 3.1

- Increased understanding of links between different European legislation and HELCOM and BREF process
- Proposal for improved consideration and inclusion of available information on hazardous substances in BREF review/ elaboration process
 - → Enrich the BREF elaboration/review process with information on hazardous substances from the analysed legal frameworks
 - → Development of a methodology for addressing hazardous substances more systematically in the BREF process







2. Aim of HAZBREF activity 3.1

- Improved consideration of hazardous chemicals in environmental permits and supervision by local authorities
- Safer use and management of hazardous chemicals in industrial installations
 - → Ensure a high level of protection of the environment taken as a whole (Art. 1 IED)





3. Proposals for a better coordination between IED/BREF process and analysed legislation

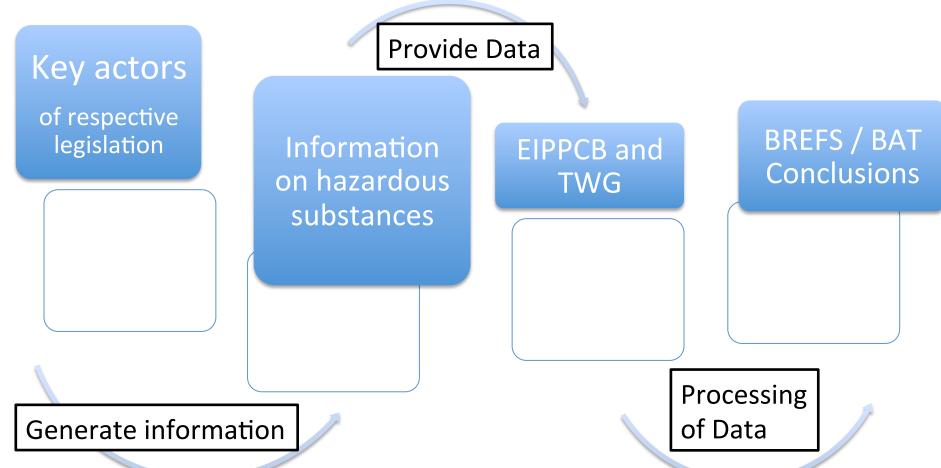
- Report revealed interfaces and synergies between respective EU legislation and BREF process
- Different legal frameworks provide various recommendations how to improve interlinkage with BREF elaboration/review process







3. Methodology









Proposals from the IED context

- List of polluting substances (Annex II IED) contains various pollutants largely unknown by the BAT-community
 - → should be more systematically taken into account when elaborating BAT conclusions (e.g. Annex II air Nr. 12, water Nr. 4, 5, 13)
 - → elaboration process for BREFs could benefit from the knowledge of REACH-community on these hazardous substances
 - → Closer cooperation may deliver useful information on relevant hazardous substances (e.g. Annex II air Nr. 12, water Nr. 4, 5, 13) in different BREF sectors.
- Definition of Key environmental issues could benefit from other EU legal frameworks and HELCOM







3. Proposals from the REACH context

Provides Data

Information / Data on hazardous substances

- Information from registration dossiers for 21500 substances manufactured or imported to the EU (publically available in ECHA database)
- Information on substances of very high concern (hazardous substances fulfilling criteria according to Art. 57 REACH) listed in Candidate List for authorisation
- Information on authorisation granted (Annex XIV) including information on alternatives / substitution scenarios, socio economic analysis
- Information on restrictions adopted (Annex XVII) (restricted uses)
- Information on outcome of evaluation processes (substance / dossier evaluation)
- Information on current or future regulatory measures, risk management option analysis (Public activities coordination tool)
- Information on safe use in extended Safety data sheets

EIPPCB and TWGs

- Validation of information
- Preparation for Technical Working Group

BREFs / BAT Conclusions

- Identification of substances used in a specific sector
- Prioritisation of substances to be included in BAT c
- Consideration of information on substances in BREF elaboration process
- Reflection in BAT Conclusions

Processing of Data

Actors

- Industry
- European Chemistry Agency (ECHA)
- European
 Commission
- National Authorities

Gather/Administer Data







Proposals from the REACH context

Which actors?

- ✓ European Chemistry Agency (ECHA), MS Committee, Forum
- ✓ European Commission
- ✓ National Authorities
- ✓ Industry





3. Proposals from the REACH context

What kind of information on hazardous substances?

- ✓ Information from chemical assessment, compiled in Registration Dossiers (physicochemical properties, hazards for environment or human health)
- ✓ Information on substances of very high concern Candidate list (Art. 57 REACH)
- ✓ Information on authorized substances, including information on alternatives, substitution scenarios, socio-economic analysis (Annex XIV)
- ✓ Information on restrictions adopted (Annex XVII)
- ✓ Information on outcome of evaluation processes (Substance or Dossier Evaluation)
- ✓ Information on safe use of hazardous substances in extended Safety data sheets





3. Proposals from the REACH context

- Purpose of considering these information in BREF process?
 - ✓ Identification of hazardous substances in a specific industrial sector
 - → Priorisation of substances to be included in BAT conclusion
 - ✓ Identify risk management measures and use conditions
 - ✓ Development of substitution scenarios of hazardous substances
 - ✓ Evaluation if safe use of a substance in process is given







Provide Data

Actors

- European Commission
 - DG Env
 - CIS Working Group on Chemicals (WG Chem)
 - Member State representatives

Generate Data

Information / Data on hazardous substances

- Information on Priority (hazardous)
 substances Annex X WFD
- Substances on European Watch-List
- River Basin Specific Pollutants
- Aquatic environment monitoring information on emissions of WFD substances and EQS information reported to WISE (Water Information System for Europe)

EIPPCB and TWGs

- Validation of information
- Preparation for Technical Working Group

BREFs / BAT Conclusions

- Consideration by TWG in BREF elaboration process, e.g. as KEIs
- Reflection in BAT Conclusions

Processing of Data





Which actors?

- ✓ European Commission, DG Environment
- ✓ CIS Working Group on Chemicals (WG Chem)
- ✓ Member States; WFD and MSFD hazardous substances experts

What kind of information on hazardous substances?

- ✓ Information on relevant industrial substances from the following already prioritized substances
 - Priority substances and priority hazardous substances (Annex X WFD)
 - Aquatic environment monitoring information on emissions of WFD substances and Environmental Quality standard information (reported to Water Information System for Europe – WISE)
 - O Substances on Watch-List?
 - O River Basin Specific Pollutants?





- ✓ Information type
 - Monitoring information on emissions and levels of WFD substances in aquatic environment (reported to Water Information System for Europe – WISE)
 - Environmental Quality standard information
 - Use information
 - Information on WFD substances which cause poor chemical quality in the surface waters (reported to WISE)





- Purpose of considering these information in BREF process?
 - ✓ Provide input to discussions on Key Environmental Issues and substance specific requirements to be included in BREFs/BAT conclusions
 - ✓ Closing of WFD implementation gaps/failures
 - → Enhanced enforcement of WFD targets when consideration in BREFs / BAT conclusions
 - →Permit writers and supervision authorities would have to take into account WFD substances or EQS relevant for industrial installations in permitting and supervision activities
 - → Improve awareness of authorities concerning both IED and WFD provisions







Provides Data

Actors

- European Commission
- Technical Adaptation Committee on Waste, TAC (Member State Representatives)
- ECHA; MS Committee of REACH; Forum

Generate

Data on hazardous substances

- List of Waste (Annex III Waste framework directive) defines hazardous waste
- Information on the quality of secondary raw materials (ECHA)
- Information on hazardous substances from REACH context, to develop management measures of hazardous substances in waste

EIPPCB and TWGs

- Validation of information
- Preparation for Technical Working Group

BREFs / BAT Conclusions

- Consideration in BREF elaboration process
- Reflection in BAT Conclusions

Processing of Data







Which actors?

- ✓ European Commission
- ✓ Technical Adaptation Committee on Waste, TAC (Member State Representatives)
- ✓ ECHA, MS Committee of REACH, Forum





- What kind of information on hazardous substances?
 - ✓ List of Waste (Annex III Waste framework directive)
 defines hazardous waste
 - ✓ Information on the quality of secondary raw materials (from ECHA)
 - ✓ Information on hazardous substances from REACH context to develop management measures of hazardous substances in waste





- Purpose of considering these information in BREF process?
 - ✓ Identification of substances relevant to follow in waste stream for certain production processes and therefor BAT techniques
 - ✓ More systematic way to include information provided by REACH on hazardous substances management in BREFs would encourage cleaner material cycles







3. Proposals from the POP context

Provide Data

Information / Data on hazardous substances

Actors

- POP Review Committee (PORC)
- Competent Authority Expert Group

- LIST OF SUBSTANCES SUBJECT TO PROHIBITIONS – Annex I
- LIST OF SUBSTANCES SUBJECT TO RESTRICTIONS Annex II
- LIST OF SUBSTANCES SUBJECT TO RELEASE REDUCTION PROVISIONS – Annex III

EIPPCB and TWGs

- Validation of information
- Preparation for Technical Working Group

BREFs / BAT Conclusions

- Consideration in BREF elaboration process
- Reflection in BAT Conclusions

Generate Data

Processing of Data





3. Proposals from the POP context

Which actors?

- ✓ POP Review Committee (PORC)
- ✓ Competent Authority Expert Group

What kind of information on hazardous substances?

- ✓ List of substances subject to prohibitions Annex I POP Regulation
- ✓ List of substances subject to restrictions Annex II Pop Regulation
- ✓ List of substances subject to release reduction provisions Annex III Pop Regulation

Purpose of considering these information in BREF process?

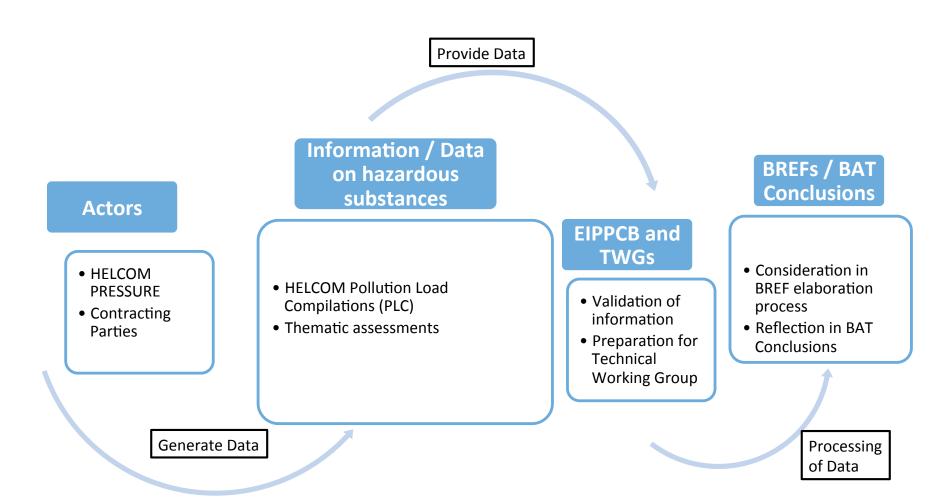
✓ Knowledge on unintentionally produced POPs, their potential transfer to other media and presence in waste useful to reduce impact in the environment







3. Proposals from the HELCOM context







3. Proposals from the HELCOM context

- Which actors?
 - ✓ HELCOM PRESSURE
 - ✓ Contracting Parties
- What kind of information on hazardous substances?
 - ✓ HELCOM Pollution Load Compilations (PLC)
 - ✓ Thematic assessments
- Purpose of considering these information in BREF process?
 - ✓ Identification of hazardous substances as Key Environmental Issues in some industrial sectors





3. Proposals from EU Member States authorities how to improve BAT conclusions on hazardous substances

- Enrich BAT conclusions with relevant information on hazardous substances from other European legislation such as REACH, WFD, MSFD, Waste legislation
 - Inclusion of substitutes of hazardous substances in BAT conclusion
 - Environmental Quality Standards (from WFD context) may give some guidelines or set frames in deriving BAT-AEL during BREF review process
 - Integrate mandatory measures on the safe use and avoidance of release of priority substances



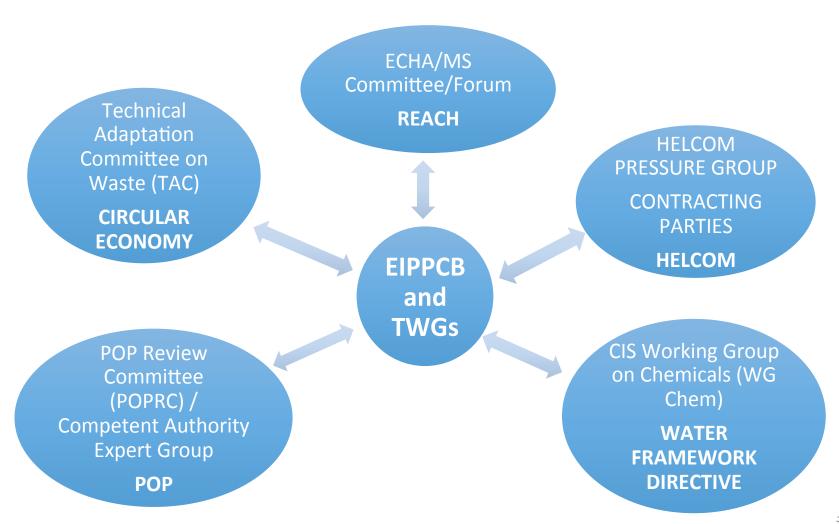


3. Proposals from EU Member States authorities how to improve BAT conclusions on hazardous substances

- Setting of fixed emission levels
- Receive more guidance on implementation, application of different legal frameworks during IED permitting and supervision activities



3. Proposals for a better communication between key actors and EIPPCB/TWG







3. Proposals for a better communication between key actors and EIPPCB/TWG

- Need to (formally) involve different key actors in the BREF elaboration process:
 - ✓ Regular meetings of representatives or key actors with the EIPPCB/selected TWG representatives
 - → exchange on new scientific findings, restrictions and information on hazardous chemicals
 - ✓ "Cross-participation" of EU Working groups and EIPPCB:
 - → E.g. CIS Working Group Chemicals (WG Chem) and EIPPCB
 - ✓ Supply EIPPCB and TWG with relevant information on hazardous substances via existing European databases





3. Proposals for a better communication between key actors and EIPPCB/TWG

- ✓ Direct involvement of key actors during the "frontloading"stage of the BREF review process.
 - → Inviting key actors as experts to the TWG meetings (Kick-off meeting for the BREF review of the textile industry)
- ✓ Trainings on demand held by EIPPCB staff for key actors:
 - → strengthen awareness and knowledge of the BREF review process
 - → build capacity how/at which stage to provide information on hazardous substances in the BREF review process.









Thank you for your attention!

